

These are legitimate questions. They are troubling questions. And they should be carefully thought through before we unleash an open-ended attack on Iraq. We had better think about these questions. We better ask these questions. The administration had better listen and so had the American people.

There are many outstanding questions that the United States should consider before marching in lockstep down the path of committing America's military forces to effect the immediate overthrow of Saddam Hussein. The peril of biological weapons is only one of those considerations, but it is an important one.

Has it been thought out? Has it been discussed? Has the administration said anything to Congress about this, whether or not the administration has explored these questions? Here are the questions. Don't say they were not asked. The more we know now, the better off our troops will be in the future.

Decisions involving war and peace—the most fundamental life and death decisions—should never be rushed through this Senate. I say that again. Decisions involving war and peace—the most fundamental of life and death decisions—they affect your sons and daughters out there, your blood. Such decisions should never be rushed through, never be rushed through or muscled through in haste.

Our Founding Fathers understood that and they wisely vested in the Congress—not in the President, not in any President, Democrat or Republican—the power to declare war.

We are going to discuss this. There is going to be a discussion of it. It is not going to be rammed through all that fast.

Congress has been presented with a Presidential request for authorization to use military force against Iraq. We now have the responsibility to consider that request, consider it carefully, consider it thoroughly, and consider it on our own timetable. I urge my colleagues to do just that and avoid the pressure—avoid the pressure to rush to judgment on such an important and vital and far-reaching and momentous matter.

I yield the floor.

Mr. REID. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. REID. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

ORDER OF PROCEDURE

Mr. REID. Mr. President, I ask unanimous consent at the conclusion of the vote on the motion to invoke cloture on the Lieberman substitute amendment, regardless of the outcome, the

Senate stand in recess until 5:15 p.m. today; further, notwithstanding rule XXII, the vote on the motion to invoke cloture on the Gramm-Miller amendment No. 4738 occur at 5:30 today, with the time between 5:15 and 5:30 equally divided and controlled between the two leaders or their designees; and that second-degree amendments to the Gramm-Miller amendment may be filed until 6 p.m. today.

When this vote is completed, we will be in recess until 5:15. Both parties are having conferences. Following that, there will be 15 minutes of debate and then there will be a vote on cloture on the Gramm-Miller amendment.

I would say this has been a long struggle getting to where we are today. I express my appreciation to the manager of the bill, Senator THOMPSON, and of course the person we have heard a lot from in the last several days, my friend, the distinguished senior Senator from Texas, Mr. GRAMM.

The PRESIDING OFFICER. Without objection, it is so ordered.

CLOTURE MOTION

The PRESIDING OFFICER. Under the previous order, pursuant to rule XXII, the Chair rises before the Senate the pending cloture motion, which the clerk will report.

The legislative clerk read as follows:

CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, hereby move to bring to a close the debate on the Lieberman substitute amendment No. 4471 for H.R. 5005, the Homeland Security bill:

Debbie Stabenow, Harry Reid, Charles Schumer, Evan Bayh, Mark Dayton, Jeff Sessions, John Edwards, Jim Jeffords, Joseph Lieberman, Bill Nelson of Florida, Blanche L. Lincoln, Byron L. Dorgan, Jack Reed, Patrick Leahy, Robert C. Byrd, Mary Landrieu, Max Baucus.

The PRESIDING OFFICER. By unanimous consent, the mandatory quorum call under the rule is waived.

The question is, Is it the sense of the Senate that debate on the Lieberman amendment No. 4471 to H.R. 5005, an act to establish the Department of Homeland Security and for other purposes, shall be brought to a close?

The yeas and nays are required under the rule.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. REID. I announce that the Senator from Louisiana (Ms. LANDRIEU) is necessarily absent.

The PRESIDING OFFICER (Mrs. LINCOLN). Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 50, nays 49, as follows:

[Rollcall Vote No. 226 Leg.]

YEAS—50

Akaka	Byrd	Conrad
Baucus	Cantwell	Corzine
Bayh	Carnahan	Daschle
Biden	Carper	Dayton
Bingaman	Chafee	Dodd
Boxer	Cleland	Dorgan
Breaux	Clinton	Durbin

Edwards	Kerry	Reed
Feingold	Kohl	Reid
Feinstein	Leahy	Rockefeller
Graham	Levin	Sarbanes
Harkin	Lieberman	Schumer
Hollings	Lincoln	Stabenow
Inouye	Mikulski	Torricelli
Jeffords	Murray	Wellstone
Johnson	Nelson (FL)	Wyden
Kennedy	Nelson (NE)	

NAYS—49

Allard	Frist	Nickles
Allen	Gramm	Roberts
Bennett	Grassley	Santorum
Bond	Gregg	Sessions
Brownback	Hagel	Shelby
Bunning	Hatch	Smith (NH)
Burns	Helms	Smith (OR)
Campbell	Hutchinson	Snowe
Cochran	Hutchison	Specter
Collins	Inhofe	Stevens
Craig	Kyl	Thomas
Crapo	Lott	Thompson
DeWine	Lugar	Thurmond
Domenici	McCain	Voinovich
Ensign	McConnell	Warner
Enzi	Miller	
Fitzgerald	Murkowski	

NOT VOTING—1

Landrieu

The PRESIDING OFFICER. Upon reconsideration, on this vote the yeas are 50, the nays are 49. Three-fifths of the Senators duly chosen and sworn not having voted in the affirmative, the motion is rejected.

FOREIGN RELATIONS AUTHORIZATION ACT, FISCAL YEAR 2003—CONFERENCE REPORT

Mr. REID. Madam President, I ask unanimous consent the Senate proceed to the consideration of the conference report to accompany H.R. 1646, just received from the House; that the report be considered and agreed to; that the correcting resolution, H. Con. Res. 483 at the desk be agreed to; the motion to reconsider be laid upon the table, with no intervening action or debate; and that any statements related to this matter be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The report is printed in the House proceedings of the RECORD of September 23, 2002.)

Mr. BIDEN. Mr. President, I am pleased to present to the Senate the conference report on H.R. 1646, the Foreign Relations Authorization Act for fiscal year 2003.

The bill contains two divisions. Division A is the State Department Authorization Act, and contains authorization of appropriations for the Department of State, and other foreign policy programs, and also contains several policy provisions. Division B contains the Security Assistance Act, which provides authorizations and legal authorities under the Arms Export Control Act and the Foreign Assistance Act.

This bill includes several important items, including the completion of a project that Senator HELMS and I began in 1997, the legislation to authorize payment of our back dues to the United Nations in exchange for reform in that organization. The conference